2025-2026

ANNUAL REPORT

National Association of Women and the Law

50+ years of feminist advocacy

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ABOUT NAWL

Land Acknowledgement

The National Association of Women and the Law respectfully acknowledges that our work is located on the unceded, unsurrendered territory of the Algonquin Anishinaabe people, the traditional stewards of this land since time immemorial. We recognize that allyship, accountability and solidarity are necessary pillars of decolonization and reconciliation, and we remain dedicated to upholding these values in our relationships with First Nations, Inuit and Métis people and communities.

Who We Are

The National Association of Women and the Law is an organization dedicated to advancing women's rights in Canada by contributing to feminist law reform advocacy. Since its creation over 50 years ago, NAWL has contributed to major milestones for gender equality, including in the areas of criminal, family, health and constitutional law.





Our Mission

NAWL advances gender equality in Canada through law reform advocacy, legal education, research, and litigation, primarily at the federal level.

Our Vision

A Canada where laws and policies actively protect and advance substantive equality for all women.



Our Priority Areas

NAWL's priority areas include, but are not limited to, ending violence against women, fighting for reproductive justice, and advancing women's economic security and prosperity.

Our Values

Our organization and our work are rooted in intersectional feminism and human rights, informed by the values of anti-oppression, reconciliation, gender inclusion and allyship & responsibility.



National Steering Committee

The National Association of Women and the Law is a not-for-profit organization that operates as an incorporated entity. Its governance is overseen by a National Steering Committee composed of up to twelve volunteers. We extend our deepest gratitude to our board members for their guidance, expertise, and unwavering commitment to advancing NAWL's mission.

Members of the National Steering Committee (2025-2026)

- Kerri A. Froc
- Lise Gotell
- Elizabeth Johansson
- Jennifer Khor
- Sabaa Khan
- Angela Lee
- Elin Miller (Co-Chair)
- Cheryl Milne
- Vrinda Narain
- Angela Ogang
- Tanya Rumble
- Sarah Sinclair (Co-Chair)
- Julia Tétrault-Provencher (Past Chair)

Message from the Co-Chairs of the National Steering Committee

Dear friends, partners, and supporters,

On behalf of the National Steering Committee, we are pleased to share NAWL's 2025–2026 Annual Report. This year's work reflects the strength, urgency, and impact of feminist law reform at a time when the rights, safety, and economic security of women and gender-diverse people continue to demand sustained attention and action.

Over the past year, NAWL expanded its advocacy across our core priority areas: ending violence against women, advancing women's economic security and prosperity, and strengthening the feminist infrastructure needed to achieve lasting change. Through parliamentary submissions, expert testimony, strategic litigation, public education, campaigns, coalition work, and direct engagement with decision-makers, NAWL helped move critical issues onto the national agenda and contributed to concrete progress in law and policy.

Among the year's most significant achievements was the continued growth of NAWL's national campaign to end the harmful use of parental alienation accusations in family courts. Survivors from across Canada shared their experiences, informing NAWL's research and the development of new tools. Our advocacy contributed to growing parliamentary recognition of the need to strengthen protections for women and children affected by family violence. The introduction of Bill C-223, *Keeping Children Safe Act,* marked an important milestone in this work.

In the area of economic justice, NAWL brought together partners and experts to advocate for reforms to Employment Insurance, the Canada Disability Benefit, and a Guaranteed Livable Basic Income that reflect the realities of women's lives, including caregiving responsibilities, housing insecurity, economic abuse, poverty, disability, and the compounding effects of discrimination.

This year also demonstrated the importance of strategic interventions before the courts and sustained coalition building. NAWL's work before the Supreme Court of Canada, including in *Québec v. Kanyinda* and the challenge to Quebec's *Act respecting the laicity of the State*, supported the development of robust, intersectional interpretations of equality rights. At the same time, The Chanterelle Alliance for Feminist Law Reform continued to serve as a vital space for collaboration, shared learning, and collective advocacy across the feminist movement.

As we look ahead, NAWL's new strategic plan (2026-2030), *Building Capacity for Transformative Change*, will guide our efforts to deepen relationships with communities, legislators, and partners; amplify the voices of those most affected by inequitable laws and policies; and strengthen the organizational foundations that make this work possible.

We extend our sincere thanks to NAWL's staff, volunteers, members, partners, funders, and National Steering Committee directors for their expertise, care, and commitment. Most importantly, we thank the survivors, advocates, community leaders, and people with lived expertise whose courage and knowledge shape NAWL's work. Together, we will continue to press for laws and policies that protect dignity, advance substantive equality, and build a more just Canada for all women.

Sincerely,





Elin Miller and Sarah Sinclair

Co-Chairs, National Steering Committee | National Association of Women and the Law

2025-2026 AT A GLANCE

In 2025-2026, NAWL expanded its policy and advocacy efforts through targeted meetings with ministers, Members of Parliament, and senators; submissions to parliamentary committees; appearances before parliamentary committees; and participation in numerous public education and advocacy events across Canada.

4
Briefs submitted to parliamentary committees

4
Reports published

2
Interventions before the Supreme Court of Canada

2
Expert testimonies before parliamentary committees

53
Meetings with public officials

4
Laws influenced by our advocacy

9
Events organized or co-organized

19
Speaking engagements at external events

35
Media interviews

3
Open letters published in the media

20
Statements published on our website

40K
Unique website users

ENDING VIOLENCE AGAINST WOMEN

Feminist law reform is at the heart of NAWL's work to eliminate violence against women. Our approach aims to transform laws and systems to fully recognize survivors' experiences, address the complex dynamics of gender-based violence, and place women's safety, dignity, and autonomy at the center of decisions that affect their lives.



Over the past year, NAWL has continued its sustained efforts in research, advocacy, and law reform to advance meaningful changes to the *Divorce Act* and other legislation relating to family and intimate partner violence. Through a range of campaigns, projects, strategic interventions, collaborations, and meetings with legislators and other stakeholders, we have helped build a legal framework that is safer, more just, and better reflects the realities of survivors.

National Campaign to End Parental Alienation Accusations

In 2025–2026, NAWL continued and intensified its national campaign, launched in 2023, to end the use of parental alienation accusations in family courts. Throughout the year, we strengthened our alliances, expanded our public and media outreach, and increased our advocacy with decision-makers.

NAWL focused its efforts on two main objectives: completing the RADAR project, launched in 2024, and advancing legislation to amend the *Divorce Act*. The fall of 2025 marked a major milestone for the campaign with the introduction of Bill C-223, *Keeping Children Safe Act*, in the House of Commons.

At the same time, NAWL continued its provincial advocacy throughout the summer and fall of 2025, particularly in New Brunswick and Prince Edward Island. The organization met with Members of the Legislative Assembly, ministers, public officials, and child rights advocates to promote amendments to provincial family laws. This work sought to ensure that protections against parental alienation accusations would extend beyond families governed by the *Divorce Act* and would also apply to families subject to provincial family laws.

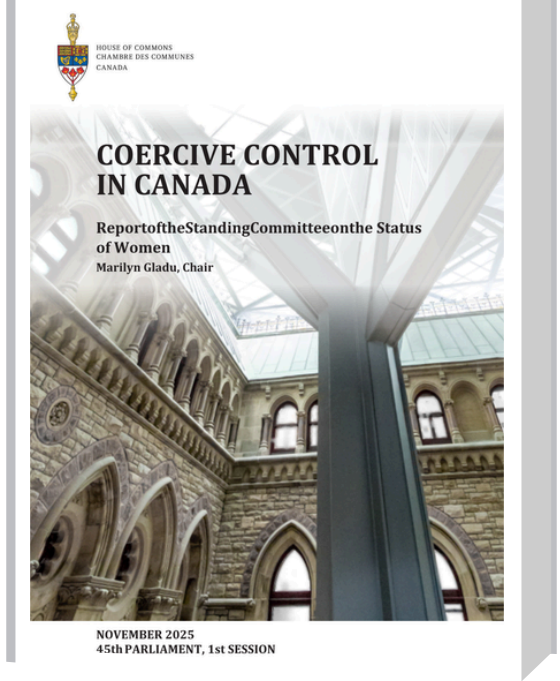
Overall, 2025–2026 marked a significant new phase in NAWL's campaign against parental alienation claims. What began as a public awareness and advocacy initiative evolved into a coordinated legislative effort supported by survivors' testimony, nationwide consultations, community partnerships, strategic interventions, parliamentary briefs, and federal legislation. Through this work, NAWL helped establish that parental alienation accusations are not a marginal issue within family law, but rather a systemic practice that can expose women and children to continued violence after separation.

New Advocacy Tools

In the fall of 2025, NAWL launched a call for testimonies from mothers and children affected by parental alienation accusations. The response exceeded our expectations: more than 300 survivors shared their experiences with us. Their stories were documented through an interactive map designed to illustrate the scope of this practice across Canada. This initiative generated significant public engagement, increased the campaign's visibility, and informed NAWL's communications, reports, and advocacy efforts.

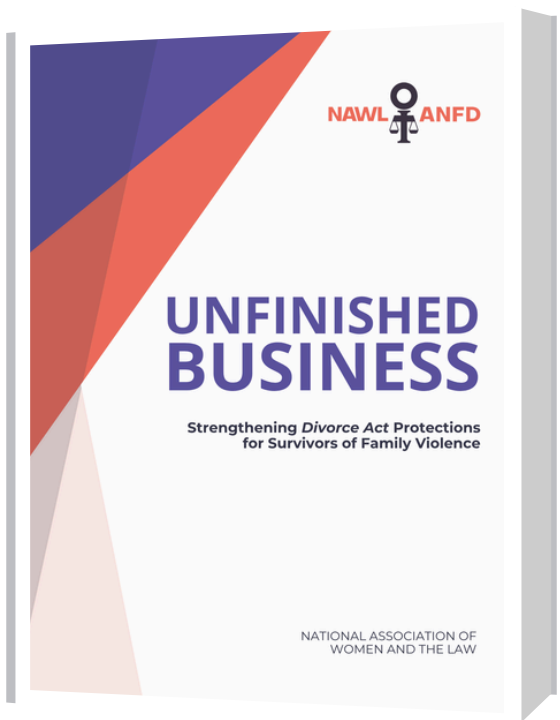


NAWL also developed a dedicated campaign webpage bringing together key resources on this issue. Since its launch, the page has received nearly 30,000 visits, helping establish NAWL as Canada's leading source of expertise and resources on parental alienation accusations.



Report of the Standing Committee on the Status of Women

The release of the [Standing Committee on the Status of Women's report on coercive control] in November 2025 marked a major milestone for NAWL's campaign to end parental alienation accusations. Thanks to the testimony, advocacy and coordination efforts led by NAWL, alongside survivors and partner organizations, the Committee devoted a significant portion of its report to this issue. It recommended that the federal government amend the *Divorce Act* to better protect survivors of family violence and their children, echoing several of the recommendations advanced by NAWL and its partners. This achievement demonstrated the effectiveness of NAWL's advocacy strategy: placing the issue on the parliamentary agenda through discussions on coercive control and securing recognition that parental alienation accusations are a practice that undermines the safety of women and children.



The RADAR Project

Funded by Women and Gender Equality Canada (WAGE), the RADAR Project enabled NAWL and its partners to evaluate the implementation of the 2021 amendments to the *Divorce Act*, identify persistent gaps in the current legal framework, and develop recommendations to inform future legislative reform.

One of the project's most significant outcomes was the publication of the report *Unfinished Business: Strengthening Divorce Act Protections for Survivors of Family Violence.* Drawing on consultations conducted across Canada throughout 2024 and 2025, the report presents 40 concrete recommendations to ensure that the *Divorce Act* better reflects current knowledge of family violence, is more responsive to the lived realities of survivors and children, and is more resilient to manipulation by perpetrators of abuse.

Bill C-223: *Keeping Children Safe Act*

Introduced in the House of Commons in the fall of 2025 by Liberal member of Parliament, Lisa Hepfner, Bill C-223, *Keeping Children Safe Act*, seeks to strengthen protections for children and families affected by family violence and post-separation abuse.

The bill proposes amendments to the *Divorce Act* to ensure that the best interests of the child remain the guiding principle in all parenting decisions arising from divorce proceedings, free from myths, stereotypes, and judicial practices that minimize the impacts of family violence, including parental alienation accusations.



Suzanne Zaccour, Director of Legal Affairs at NAWL, alongside MP Lisa Hepfner and survivors at the January 28, 2026 press conference on Bill C-223.

NAWL's sustained advocacy with Members of Parliament, public officials, women's rights organizations, the public, and the media played a key role in the development, promotion, and advancement of Bill C-223. NAWL also produced a wide range of advocacy tools to support organizations, survivors, and constituents in contacting their Members of Parliament and preparing briefs on Bill C-223. The bill is expected to be studied in committee in the fall of 2026.

Bill S-228 on Forced Sterilization

In March 2026, NAWL appeared before the Standing Committee on Indigenous and Northern Affairs as part of its study of *Bill S-228, An Act to amend the Criminal Code (Acts of Sterilization)*. Bill S-228 seeks to address the horrific and ongoing practice of forced and coerced sterilization in Canada by amending the *Criminal Code*. NAWL urged the Committee to strengthen the bill by adopting key amendments and addressing potential adverse consequences.

Based on our analysis, the bill, as drafted, could discourage health care providers from performing consensual permanent contraception procedures and gender-affirming care, thereby limiting access to essential health care for some women and gender-diverse people. We also emphasized that criminal law alone cannot address the systemic racism, colonialism, and ableism embedded within Canada's healthcare system. Instead, we called for broader systemic reforms, including culturally safe care, stronger informed consent practices, enhanced professional accountability, and meaningful reparations for survivors.

Gun Control Advocacy

In 2025–2026, NAWL continued its advocacy to ensure that the federal government upheld its commitments on firearm control by implementing measures essential to the safety of women, children, and communities.

In particular, NAWL raised concerns about significant shortcomings in the proposed regulations intended to implement a key provision of former Bill C-21. This measure was designed to prevent individuals who are subject to protection orders from obtaining or retaining firearms licenses. As part of the public consultation on the proposed regulations, NAWL submitted a brief urging the federal government to adopt a broad definition of "protection order" under the *Firearms Act*. We emphasized that excluding certain criminal protection orders, particularly bail and probation orders, would undermine the effectiveness of the reform and increase the risk of firearms-related intimate partner violence. NAWL recommended that any order issued to protect a person's safety, whether under civil or criminal law, should automatically result in the prohibition of holding a firearm license.

ADVANCING WOMEN'S ECONOMIC SECURITY AND PROSPERITY

Across Canada, women continue to be disproportionately affected by poverty, housing insecurity, precarious employment, and economic violence. These realities are even more severe for women living at the intersection of multiple systems of oppression, including racialized women, Indigenous women, immigrant women, women with disabilities, and low-income women.



NAWL works to ensure that all women in Canada can live with dignity, security, and autonomy. To achieve this goal, we advocate for a comprehensive approach to economic security that addresses the structural causes of inequality. This includes promoting laws that advance equity and transparency, advocating for access to safe, affordable, and accessible housing, and strengthening social protection programs to reduce poverty and improve the living conditions of women and their families.

The VOICE Project

Throughout the year, NAWL continued implementing the VOICE Project, an initiative funded by Women and Gender Equality Canada (WAGE) and launched in the summer of 2024. The project aims to advance laws, policies, and economic measures that reflect the realities of women's lived experiences.

As part of this initiative, NAWL convened a working group composed of organizations and individuals with expertise in economic justice, including representatives from the housing and homelessness sectors, disability rights organizations, anti-poverty advocates, 2SLGBTQIA+ organizations, and Northern and Indigenous communities.

Consultations with the working group identified three key advocacy priorities:

- Reforming the *Employment Insurance Act*;
- Strengthening the Canada Disability Benefit; and
- Advancing a Guaranteed Livable Basic Income.

In Conversation with NAWL: Urgent Reforms for Women's Economic Security

In collaboration with Campaign 2000, NAWL hosted a discussion on Parliament Hill in the fall of 2025 on the economic challenges facing women in Canada and the policy solutions needed to strengthen their financial security and economic independence.

The event brought together Minister of Justice Sean Fraser, Parliamentary Secretary to the Minister for Women and Gender Equality Marie-Gabrielle Ménard, as well as parliamentarians and government representatives. Together, participants discussed key reforms needed to strengthen Canada's social safety net, including enhancing the Canada Disability Benefit, creating a supplement to the Canada Child Benefit, and addressing gender-based discrimination within the *Employment Insurance Act*.



Members of Parliament Lisa Hepfner, Linda Lapointe and Mona Fortier with Thaïs Laborde, Acting Executive Director and Suzanne Zaccour, Director of Legal Affairs at NAWL..



Thaïs Laborde, Justice Minister Sean Fraser and Suzanne Zaccour.

Reforming the *Employment Insurance Act*

During 2025–2026, NAWL advocated for reforms to the *Employment Insurance Act* to ensure that mothers who lose their jobs during or shortly after parental leave are eligible to receive regular Employment Insurance benefits. Specifically, NAWL urged the federal government to eliminate the current 50-week cap on combining regular employment insurance benefits with maternity and parental benefits. We also called for the receipt of maternity and parental benefits to be recognized as grounds for extending the benefit period to 104 weeks.

Strengthening the Canada Disability Benefit

NAWL also called for significant improvements to the Canada Disability Benefit. Disabled women experience some of the highest rates of poverty in Canada due to lower labour force participation, the higher cost of living with a disability, and reliance on inadequate and conditional income support programs. NAWL argued that, when determining the amount of the benefit, the federal government should adopt an intersectional approach that takes into account the official poverty line, the additional costs associated with disability, barriers to employment, and Canada's international human rights obligations.

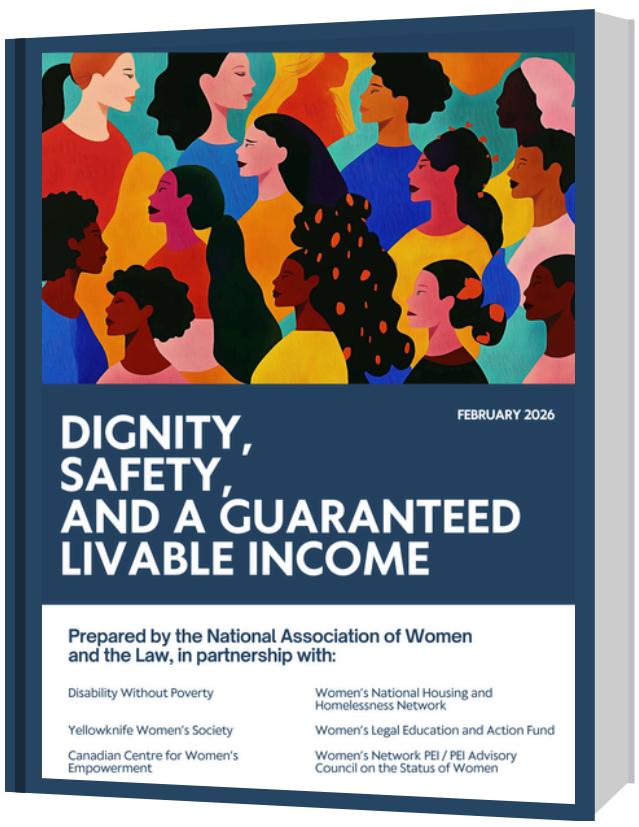
NAWL also demonstrated that the current system fails to account for the realities of intimate partner violence and economic abuse by determining eligibility based on household income. More than half of women with disabilities report having experienced intimate partner violence during their lifetime.

> The Canada Disability Benefit should be sufficient to promote independence and empower women to leave unsafe situations, pursue education or employment at their own pace, and participate fully in their communities.



NAWL hosted the event *In Conversation with NAWL: Dignity, Safety, and a Guaranteed Livable Income* at the Senate of Canada on February 11, 2026.

Advancing a Guaranteed Livable Basic Income



NAWL's work on a guaranteed livable basic income represents one of the most ambitious components of the VOICE project. In February 2026, NAWL hosted a discussion in the Senate on Bill S-206, introduced by Senator Kim Pate. The bill calls for the development of a national framework to implement an adequate Guaranteed Livable Basic Income for people over the age of 17 living in Canada who are in financial need. The event brought together parliamentarians and civil society organizations to examine the transformative impacts of a guaranteed income through a feminist and human rights lens.

The subsequent publication of the report *Dignity, Safety and a Guaranteed Livable Income* demonstrated how this reform offers a structural response to persistent economic inequalities.

Strategic Interventions

Beyond its work on income support measures, NAWL continued to pursue strategic interventions before the courts to advance a feminist and intersectional interpretation of equality rights.

NAWL's interventions in *Québec v. Kanyinda* and in the constitutional challenge to the *Act respecting the laicity of the State* demonstrate that women's economic security cannot be separated from the legal frameworks that shape access to rights, employment, and institutions.

Québec (Attorney General) v. Kanyinda

In May 2025, NAWL intervened alongside the David Asper Centre for Constitutional Rights before the Supreme Court of Canada in *Québec (Attorney General) v. Kanyinda*, concerning asylum seekers' access to subsidized childcare services in Quebec. The case raised fundamental questions about the interpretation of the right to equality under the *Canadian Charter of Rights and Freedoms* and the need to consider the cumulative effects of multiple forms of discrimination.

In its intervention, NAWL argued that the Supreme Court should adopt an intersectional approach to the application of section 15(1) of the *Canadian Charter of Rights and Freedoms* concerning the right to equality. NAWL emphasized that the barriers experienced by migrant, racialized, and low-income women cannot be understood in isolation from one another.

In March 2026, the Supreme Court issued a decision in favour of Ms. Kanyinda. The decision cited NAWL twice, explicitly recognizing the relevance of its intersectional analysis. Quebec v. Kanyinda marks an important milestone in the development of an intersectional approach to equality rights in Canada.



Challenge to the *Act respecting the laicity of the State*

In March 2026, NAWL intervened before the Supreme Court of Canada to defend the constitutional right to equality between women and men, guaranteed by section 28 of the *Canadian Charter of Rights and Freedoms*, in the case concerning Quebec's *Act respecting the laicity of the State* (Bill 21). This intervention provided an opportunity to promote a robust interpretation of this provision, which was included in the *Charter* in part due to the feminist law reform efforts of NAWL advocates.

NAWL argued that section 28 of the *Charter* protects women's right to equal enjoyment of fundamental rights and freedoms and that this provision takes precedence over the notwithstanding clause set out in section 33. NAWL called on the Supreme Court to affirm that the protection of sex equality in the *Charter* is not merely symbolic, but rather serves as the final safeguard against patriarchal interpretations of the public interest that disproportionately target women, particularly racialized women. A decision from the Supreme Court in this case is expected during the 2026–2027 year.



NAWL was represented before the Supreme Court of Canada by Kerri Froc, Suzanne Zaccour (pictured) and Amanda Therrien (pictured), with expert support from National Steering Committee members Vrinda Narain and Cheryl Milne.

COALITION BUILDING, ALLIANCES AND FEMINIST INFRASTRUCTURE

Throughout 2025–2026, NAWL strengthened its alliances within Canada's feminist movement by prioritizing the lived experiences of Indigenous, Black, and racialized women, migrant women, disabled women, women living in poverty, and members of 2SLGBTQIA+ communities.



It fostered knowledge-sharing and the exchange of expertise among grassroots organizations and contributed to mobilization efforts for stable funding for national women's rights organizations.

The Chanterelle Alliance for Feminist Law Reform

The Chanterelle Alliance is a pan-Canadian network of 131 feminist organizations committed to advancing feminist law reform in Canada. Coordinated by NAWL, the Alliance fosters collaboration among women's rights advocates by facilitating the sharing of resources, coordinating advocacy efforts, and bringing together diverse expertise. Its goal is to increase the collective impact of efforts undertaken across the country.

Throughout 2025–2026, the Chanterelle Alliance hosted monthly information sessions, workshops, and roundtables to explore new opportunities for collaboration, develop shared advocacy strategies, and coordinate law reform efforts. Topics included the rise of anti-feminism in Canada, the priorities of the new Carney government, and feminist analyses of current legislative initiatives. Member organizations were invited to present their work on several significant bills, including the *Keeping Children Safe Act*, the *Bail and Sentencing Reform Act*, the *Can't Buy Silence Act*, and the *Protecting Victims Act*.

The Alliance also served as a hub for collective mobilization, providing member organizations with opportunities to promote their campaigns, share their advocacy initiatives, and seek support from allied organizations, including through its monthly newsletter.

Advocating for Stable Funding for National Women's Rights Organizations

Throughout the year, NAWL played a key role in national mobilization efforts to secure stable, predictable, and sustainable funding for women’s rights organizations.



Representatives from women’s rights organizations at the announcement of $660.5 million in funding over five years for Women and Gender Equality Canada.

In response to the prospect of major budget cuts to the Department for Women and Gender Equality, NAWL joined forces with hundreds of feminist organizations to denounce the impact of these cuts on the sector’s ability to protect the rights, safety, and prosperity of women and gender-diverse people.

These collective advocacy efforts were successful. In November 2025, the federal government confirmed ongoing, multi-year funding for Women and Gender Equality Canada as part of the federal budget. This announcement prevented a major setback and marked an important victory for Canada's feminist movement.

Workshops, Events and Roundtables

Throughout the year, NAWL strengthened its presence within feminist communities and social justice movements by participating in numerous workshops, conferences, and roundtables across the country.

NAWL presented its work on feminist law reform at events organized by the Canadian Council of Muslim Women (CCMW), the University of Ottawa, the Can't Buy My Silence movement, the Canadian Research Institute for the Advancement of Women (CRIAW-ICREF), the Amautiit Nunavut Inuit Women's Association, and the Alliance des maisons d'hébergement de 2e étape pour femmes et enfants victimes de violence conjugale (Alliance MH2), among others.

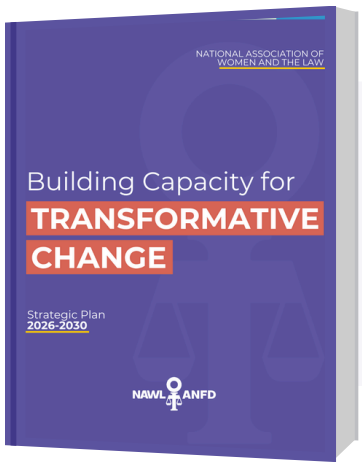
NAWL also contributed to several roundtables and training sessions for legal professionals and community organizations, including on parental alienation claims, family violence, and women's economic security.

These opportunities helped showcase NAWL's expertise in feminist law reform while fostering dialogue with researchers, professionals, organizations, decision-makers, and people with lived expertise. Whether through training sessions, panels, academic conferences, coalition meetings, or national forums, these interventions contributed to strengthening the movement's capacity, promoting knowledge sharing, and consolidating the partnerships essential to advancing feminist reforms.



Julie Macfarlane, co-founder of Can't Buy My Silence, former Senator Marilou McPhedran, Suzanne Zaccour, and legal researcher Andrea Massoud at the Can't Buy My Silence event at the Senate on November 26, 2025.

LOOKING AHEAD TO 2026–2030



In 2026, NAWL launched its new 2026–2030 strategic plan, *Building Capacity for Transformative Change*.

Over the next five years, NAWL aims to strengthen its role as a national leader in feminist law reform while continuing to mobilize and support the feminist movement as a whole.

NAWL aims to adopt an even more intentional approach in its relationships with legislators, its collaboration with community partners, and its efforts to amplify the voices of those most affected by inequitable laws and policies.

We are equally committed to fostering the internal conditions necessary for this work to thrive: inclusive governance, a strong organizational culture grounded in our values, and diversified and resilient funding. This is a time to consolidate our strengths, deepen our partnerships, and invest in the long-term health of our organization.



The National Association of Women and the Law team and National Steering Committee, November 2025.

Acknowledgements

The National Association of Women and the Law receives financial support from Women and Gender Equality Canada.

Women and Gender Equality Canada
Femmes et Égalité des genres Canada
Canada

NAWL thanks the volunteers who contributed alongside us in 2025–2026:

- Working group members: Jennifer Koshan, Janet Mosher, Suzie Dunn, Jennifer Taylor, Andrea Rodriguez, Myriam Pigeon, and Audrey Gagné Breton;

- Students and interns: Aji Nair, Samira Khafajian, Alisha Eljaji, Kathy Lu, Lauren Miller, Katie Schmidt, Wesley Fairhurst, and Tia Nicole Cristiano;

- Other volunteers: Évelyne Jean-Bouchard and Brittany Ennis.

NAWL thanks the members and partners of the National Association of Women and the Law for their invaluable support.

NAWL ANFD

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ANFD Association nationale Femmes et Droit

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